



CRIMINAL JUSTICE COMMISSION

# ANNUAL REPORT

# 2016

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## A MESSAGE *from the* CHAIRMAN

### **Dear Mayor Burdick and Commissioners:**

On behalf of the members of the Criminal Justice Commission (CJC), I am pleased to present our Annual Report for 2016. It has been my pleasure and honor to serve as the Chair during the past year and to provide this report with the activities and successes of the CJC.

In 2016, the CJC identified and prioritized two significant new initiatives. These initiatives were driven by public discourse and will benefit the residents of Palm Beach County for years to come. As referenced, our first new initiative was the creation of a new Community Engagement Task Force to enhance public safety through transparency and partnership with communities. Our public and private member partners are charged with building relationships between the criminal justice system and community members in order to bridge gaps of knowledge and misperceptions. Our task force members have worked on an action plan for 2017 to engage the community in forums, lunch and learns, and public service announcements, around a variety of topics, such as, implicit bias, procedural justice, crime data, and reforms underway.

Our second significant new initiative and strategic priority

was the implementation of our Body Worn Camera Committee. The CJC established this new Committee with membership including the ACLU, criminal justice agencies, victim services, private sector, the faith community, Florida Atlantic University and the Law Enforcement Planning Council. This topic is on the national criminal justice reform agenda, and members felt it was important to become more knowledgeable on the complex aspects and limitations of operations and policies pertaining to these cameras. The initial mission of the Committee is to establish a Clearinghouse on the CJC website to serve as a one-stop-shop on information related to the cameras including model policies, research studies, lessons learned, legal challenges, videos, and resource tool kits. This site can be accessed by law enforcement agencies who are in the process of deploying the cameras, by elected officials, the public, and CJC members to learn more about these cameras. While these cameras have proven to improve police transparency and trust in communities, there are misaligned expectations that these cameras alone cannot address.

In addition to these new initiatives, 2016 saw significant progress in other ongoing and continuing CJC initiatives. We are currently in the second

year of the MacArthur Safety and Justice Challenge Project, members of our MacArthur Core Team identified three strategies and worked toward their implementation. The Project is targeted to address mass incarceration in jails and any racial disparities identified in that population. First, we are reforming the front-end of our criminal justice system because a majority of the people in our jail are held pretrial. We are working to implement a Pretrial Risk Assessment Instrument, we are revamping our Pretrial Services Program to provide three levels of supervision that match the risk score of the individual, and we are planning to institute a Second Look Process for individuals who had a First Appearance Hearing and are still in jail after seven days. In this process, we bring them back to the judge for a second assessment to determine what other options exist for release. Second, we are working on an implementation plan for a Frequent Users Systems Engagement program (FUSE). We have a contract for technical assistance from the Corporation for Supportive Housing to help us with this plan, which entails identifying about 100 people that most frequently cycle through public systems, including our jail, homeless and behavioral health systems. Our primary goal through this program is to provide permanent supportive

housing with wraparound services to stabilize these individuals. Finally, we are working to increase capacity to access necessary data and build a “data dashboard” that we will use to inform decisions and policy about the system and project initiatives. Through the dashboard, we are also able to identify racial and ethnic disparities and develop remedies.

Our Citizen’s Criminal Justice Academy conducted three sessions and graduated 120 participants during 2016. This year we held a session in the Glades for the western communities for the first time. It was both well received and well attended, and will be continued in coming years.

Our Reentry and Drug Court Programs, created by the CJC in prior years, are now operating under the County’s Public Safety Department and continue to reduce recidivism. These programs show significant benefit in cost saving and crime reduction by reducing recidivism. More specifically, the CJC has established target results, in cooperation with our various programs, and tracks the success of our programs as compared to similar programs around the United States. The information listed below details our program’s results over a three-year period ending in 2016:

- 1) Our Adult Reentry Program has an 11% recidivism rate as compared to similar programs nationally of 25% to 45%;
- 2) Our Juvenile Reentry Program has a 9.8% recidivism rate as compared to similar programs nationally of 18% to 26%; and
- 3) Our Adult Drug Court has a 2.1% recidivism rate as compared to similar programs nationally of 21% to 32%.

Our Court System Task Force spent significant effort evaluating options for vetting providers of Batterers’ Intervention Programs (BIP) for inclusion on the court list provided to defendants when ordered to participate in this program. After the Florida Legislature eliminated the certification process in 2012, this left no oversight of these providers. In December, the Task Force recommended to the full CJC that they enact the process recommended by the Office of State Court Administrators, which entails providers completing an affidavit confirming their compliance with the requirements of BIP programs per law. The CJC agreed, and in 2017, the Task Force will work with providers to implement this process.

Our Law Enforcement Planning Council continued its tradition of bringing together the 25 local police chiefs, the Sheriff’s Office, and state and federal agencies in monthly meetings to share information, examine crime trends, collaborate on issues of importance, and discuss intelligence information. The Law Enforcement eXchange (LEX), an outcome of this collaboration, continues to grow in its usage by detectives and analysts in solving crime by sharing information across jurisdictions.

All of these accomplishments are the result of bringing together criminal justice, law enforcement, judicial, public sector, and private sector leaders in a united mission of developing a more efficient and cost-effective criminal justice system for Palm Beach County. I am proud of the work the CJC engaged in during 2016 and look forward to continuing my involvement as the Chair in 2017.



**LEE WARING**  
*Chairman*

## HISTORY & MISSION

The CJC was created by a Palm Beach County Ordinance in 1988. It has 21 public sector members representing local, state, and federal criminal justice and governmental agencies, 10 private sector business leaders representing the Economic Council of Palm Beach County, and 1 clergy member nominated by a variety of clergy associations in the county representing a broad range of faiths.

The CJC thrives on challenge. Crime affects everyone in some way. The CJC believes in a holistic approach to addressing the crime problem involving practically every branch of government in collaboration with the private sector and citizens. The CJC has had great success in building partnerships among criminal justice and related agencies. CJC members take their role seriously and dedicate much of their own time and effort toward making the system more effective. Residents of Palm Beach County can be proud that their local officials and private

sector come together on a regular basis to make the local system of justice the best it can be.

County officials and business leaders built a unique partnership when they created the CJC. The theory of government and business working as a team to solve the problems of a community was unique. The CJC remains the statewide model for Florida. There are other similar entities, but they differ from the CJC in the areas of inclusion of business leaders and process.

The CJC has succeeded in creating partnerships among criminal justice, government, businesses, and community agencies in the County. Uniting public and private forces, the CJC has created community programs, developed and implemented plans for a more efficient criminal justice system, and succeeded in finding new sources of program funds. Through the partnerships it has created, the CJC strives to achieve its ultimate goal – strengthening the criminal justice system in Palm Beach County.

### MISSION

The Criminal Justice Commission (CJC) was established by County Ordinance in 1988 to study all aspects of the criminal justice and crime prevention systems within the federal, state, county, municipal and private agencies within the county. This purpose shall include the study of the health and human services and educational systems, among others, as they pertain to criminal justice or crime prevention.

### VISION

Cultivate and enrich local criminal justice practice, policy, and program development by serving as a catalyst to bring together criminal justice and related agencies in partnerships

### OBJECTIVES

- To provide overall coordination to law enforcement and crime prevention efforts in the county;
- To provide an efficient, cost-effective and timely criminal justice system in the county; and
- To affect the reduction of crime in the county on a permanent basis.

### CORE VALUES

- An efficient, effective, and timely criminal justice system is vital for the health, safety, and welfare of the County;
- Crime is best addressed through cooperative efforts that involve both public and private sectors;
- Neutral leadership is the best foundation for examining issues in a fair and independent process (not directed by any single criminal justice agency);
- Decisions made by a consensus of all interested parties is fundamental to unity;
- An open forum for the discussion of issues is imperative for genuine and candid debate;
- Success is more certain when all interested parties have a say in crafting solutions;
- Expertise and experience of local professionals is an invaluable knowledge base to draw upon;
- Successful model programs and national/international trends can benefit local communities; and
- Courage to seek bold innovative approaches produces remarkable results.



## 2016 ACHIEVEMENTS

### COMMUNITY ENGAGEMENT TASK FORCE

The CJC formed the Community Engagement Task Force as one of its priorities as a result of discussions at its 2016 Annual Planning Meeting around law enforcement/criminal justice system relationships with the community. The mission of the Task Force is to work with communities to empower residents to enhance public safety through transparent partnerships with the criminal justice system and to build relationships of trust and respect. Members met and engaged in discussions that admittedly were out of their comfort zones as they relate to race and the system. From these discussions, members sought two tracks: 1) design an outreach plan to engage the community and the system in productive conversation and relationship building; and 2) survey local system agencies to ascertain the level of community engagement occurring in the County. By the end of 2016, a draft plan was presented to the CJC for implementation in 2017 and the survey was nearly completed.

### MACARTHUR SAFETY & JUSTICE CHALLENGE

In the second year of the Challenge Planning Grant, the MacArthur Core Team continued its work. The \$150,000 grant is a data-driven exercise that studies the jail population and policies that impact the population. It then identifies ways to reduce the use of the local jail and racial disparities of the population. Contracts for technical assistance were established with the Pretrial Justice Institute and the Corporation for Supportive Housing to help us implement a pretrial risk assessment instrument and a FUSE (Frequent User System Engagement) Program. Strategies from the first grant year were implemented, including a Driving Under Suspension Court to address the high number of individuals with those charges and to work to reinstate their licenses without impacting our jail. Also, Operation Fresh Start was held to resolve outstanding low-level warrants. We also created a data-sharing partnership with the Clerk's Office to access court data to inform the process and after research, we selected Tableau Software for the data dashboard that will be hosted on the CJC website and display crime, corrections, and court data for the public and for system personnel to access. A contract with Florida State University was also established to assist in researching the jail population and identifying any racial disparities in that population.

### REENTRY PROGRAM SUSTAINABILITY

The Reentry Program was transferred October 1, 2015 to the County's Public Safety, Justice Services Division in order to manage the operations of the program. As the CJC's mission calls for identifying, implementing and piloting programs, this transfer conveys the great success of the program and provides for its viability for sustainment in the future. The CJC continued to monitor the program and the integration into its new home. The program continued to advance by adding three governments to the Ban-the-Box initiative and prioritizing processes through the Council for State Governments, Integrated Reentry Employment Strategies Pilot Project, to obtain jobs and skills training for clients.

### CITIZEN'S CRIMINAL JUSTICE ACADEMY

Three academies were hosted for a total of 24 weeks of classes. Over 130 local citizens were introduced to the criminal justice system. This year, the CJC hosted the first Academy ever in the Glades communities that was very well received. This is the CJC's largest program of citizen engagement and the largest Academy in the County. Body cameras and shoot-don't-shoot scenario training garnered the most amount of interest. With a variety of topics including the federal, state, and local agencies, the citizens had an opportunity to learn about many aspects of the system. Surveys were provided and the results show overwhelming favorable response.

### BATTERERS' INTERVENTION PROGRAM (BIP) OVERSIGHT

In 2012, the Governor and Legislature removed oversight of BIP Programs from the state and put it in the hands of the local authorities. BIP is a mandated, court-ordered requirement for offenders convicted of a domestic violence crime. After a two-year process of reviewing options for monitoring the programs, the Courts System Task Force made its recommendation to the CJC this year to establish a process as recommended by the Office of State Court Administrators, which the CJC approved. Through the Task Force efforts, the CJC also identified issues of concern that require legislative action to address in 2017.

### GRANTS

The CJC received \$643,543 in grant funding during 2016. These funds went to the Reentry Program, the Law Enforcement eXchange (LEX) Program, and the MacArthur Safety and Justice Challenge Planning Grant.

## 2016 CJC OFFICERS



**MR. LEE WARING**  
*Chairman*

Lee Waring is a Client Advisor at Seaside National Bank & Trust Company in Boca Raton, Florida. Lee is responsible for assisting clients with every aspect of their financial needs, including extensions of credit, investment and liquidity management as well as fiduciary, trust and insurance needs. Lee received his BA degree in business administration from Upsala College.

Lee has over 30 years of commercial banking experience in Palm Beach County. Prior to joining Seaside National Bank & Trust, Lee was responsible for the formation of two new commercial banks in Florida. Lee served as the President, Chief Executive Officer and member of the Board of Directors for each of these Florida banks. He also served as the market CEO for a third banking organization located in Palm Beach County.

Lee's extensive leadership experience in the financial services industry and community service activities complement his involvement with the Criminal Justice Commission (CJC). His experience provides the CJC with a professional finance perspective, that in combination with other Criminal Justice Commission board members' backgrounds, increases the breadth of the CJC's institutional knowledge and effectiveness.

Lee has been actively involved with a wide variety of community service activities in Palm Beach County. He is currently a board member of the Economic Council of Palm Beach County and the Palm Beach County Business Development Board. Previously, he was active in a variety of roles including the Florida Bankers Association, Leadership Palm Beach County and Institutional Review Boards for two local Palm Beach County hospitals and as the former Vice Chair of the Criminal Justice Commission.

Lee currently serves as the Chair of the Criminal Justice Commission and as a member of the finance committee and the program monitoring & evaluation committee.



**MR. GERALD RICHMAN**  
*Vice Chairman*

Gerald Richman was born in Brooklyn, New York. He has been a resident of Florida since 1950 and was admitted to the Florida Bar in 1965 and the Bar of the District of Columbia in 1967. He received a BA in Building Construction with Honors in 1962 (first in class) and J.D. in 1964, both from the University of Florida. In 1981, he married Gwen Caldwell. They have two children, Tiffany Lynn and Ashlee Alaina. Mr. Richman is the President of Richman, Greer, P.A., with offices in Miami and West Palm Beach. His trial and appellate practice consists primarily of complex commercial litigation, e.g., contracts, construction, banking, securities, antitrust, real estate, condominiums, land use, class actions, civil fraud & RICO, and other business torts. He is board certified as a specialist in civil trial law and business litigation by the Florida Bar. He has been listed in *The Best Lawyers in America* since 1987 and is listed in *Who's Who in America*.

Mr. Richman is a Fellow, American College of Trial Lawyers; Fellow, International Society of Barristers, Member, Board of Governors, 1992 to 1998; President of Palm Beach Chapter and National Board Member of American Board of Trial Advocates, Charter member of Miami Chapter; Member, Florida Supreme Court Article V Review Commission, 1983–84; Member, Judicial Council of Florida, 1985–86; National Director, American Judicature Society; Chairman of National Membership Committee, 1985–1986; Member, Florida Academy of Trial Lawyers; President, Dade County Bar Association (1976–77); Member, Dade County and Palm Beach County Bar Associations; Vice Chairman of Florida Bar Merit Selection and Retention Commission, 1989–1990.

Mr. Richman also served as Chairman of the Florida Commission on Human Relations, 1999, appointed by the Governor and confirmed by the Senate; Chair, Business Leaders Advisory Council (1998 to 1999); Democratic Nominee to U.S. House of Representatives, 18th Congressional District (1989); Miami Beach Taxpayers Association, President 1994–96. He is a director of the Palm Beach County Economic Council; Palm Beach Community Alliance; Co-Chair, Citizens for Judicial Integrity (PAC), 2000. He is President of Advatech Corporation and serves on the Board of Directors of the Florida Bar Foundation 1984–1990 and the American Judicature Society, 1984–1990.





**MS. ROSALYN BAKER**

*Secretary*

Rosalyn Dawson Baker, Circuit Administrator for the Florida Department of Corrections, Fifteenth Judicial Circuit. She manages the operations of community supervision, probation and parole for Palm Beach County.

Rosalyn has served the citizens and the public in this capacity for over thirty years with a focus on inspiring success by saving one life at a time.

The role of a probation and parole officer includes a mixture of community supervision, treatment referrals, court testimony, families and training. Ms. Baker is a Florida Department of Law Enforcement Certified Instructor and has trained in many fields of corrections. Furthermore, she is a certified Thinking for a Change Cognitive Behavioral Therapy facilitator.

Additionally, Rosalyn has spearheaded or worked on several Re-Entry projects in the county, such as Sago Palm Re-Entry Institution, RESTORE, Back to the Future, Re-Entry and Job Fairs.

She serves on the Executive Board of the Criminal Justice Commission of Palm Beach County; a member of the Criminal Justice Re-Entry Task Force; Member of the Law Enforcement Planning Council; Member of the Probation Advisory Board; Member of the Sex-Offender Sub-committee; member of the Corrections Task Force; member of the Re-Entry Sustainability Subcommittee; member of the MacArthur Safety and Justice Challenge Core Team; Advisory Board member for Keiser University.

Rosalyn holds professional associations with Florida Council on Crime and Delinquency, previously serving as president of the local chapter and is currently a board member on the state level. She is also member of Southern States Correctional Association and Florida Association of Community Corrections.

Her community involvement includes Cub Scouts of America pack leader, member of The Links Incorporated, member of Alpha Kappa Alpha Sorority, and member of Tabernacle Missionary Baptist Church.



**MR. BARRY KRISCHER**

*Treasurer*

Barry Krischer was born 1943 in Brooklyn, New York, and moved to Palm Beach County in 1973 with his wife and son. He was an Assistant District

Attorney in Kings County, New York, from 1970 to 1973. He joined the Palm Beach County State Attorney's Office upon his relocation to Florida, serving as Chief Assistant to State Attorney David Blutworth for 10 years. He left the office in 1983. During his private practice years, he served as legal counsel to the Palm Beach County Child Protection Team. After his stint in private practice, Barry successfully ran for State Attorney in 1992 and again in 1996. He ran unopposed in the 2000 and 2004 elections. He retired from the State Attorney's Office in 2009.

Mr. Krischer attended Brooklyn College, City University of New York, and received his Law degree from Brooklyn Law School. Mr. Krischer was an instructor at the Palm Beach Community College Police Academy. He has received the pro bono award presented by the Legal Aid Society of Palm Beach County for service to the juvenile justice system for his work with the Child Protection Team, as well as the Peace at Home Award from Gov. Jeb Bush for his efforts combating family violence. The Florida Bar-Criminal Law Section awarded him the prestigious Selig Golden Award, for lifetime achievement. He is a member of the New York Bar, Colorado Bar, Palm Beach County Bar Association, and the Florida Bar-Criminal Law Section. He is admitted to practice before the Supreme Court of the United States, and in the Federal Court for the Southern District of Florida. He is past Chairman of the Executive Council of the Criminal Law Section of the Florida Bar, a past Editor for the Criminal Law Section, a member of the Criminal Rules Committee, and a Board member of the National Association of District Attorneys. He is a former member of the National Association of Criminal Defense Lawyers and the American Inns of Court, Palm Beach County Chapter.

Mr. Krischer has been married to his wife, Eva, for 46 years, and has two sons, Mark who resides in Sydney, Australia, and Adam who resides in Washington, D.C. Both sons are married and have blessed their parents with four grandchildren, two each, Ze'ev and Tali, and Noah and Naomi.

Upon retiring from public office, Barry has been volunteering two mornings a week at the Palm Beach County Sheriff's Office-Legal Department, and one morning at the Office of the State Attorney. He was most recently elected as Chairperson of the board of the Children's Home Society. He remains active in child welfare issues through his work with the Palm Beach County Alliance as well as Department of Children and Families.

# 2016 CJC MEMBERS



**DAVE ARONBERG**  
State Attorney



**ROSALYN BAKER**  
Florida Department  
of Corrections



**SHARON BOCK**  
Clerk of Court



**RIC BRADSHAW**  
Sheriff



**BARBARA CHEIVES**  
Economic Council



**CAREY HAUGHWOUT**  
Public Defender



**JOSEPH IANNO, JR.**  
Economic Council



**KEITH JAMES**  
League of Cities



**RANDY JOHNSON**  
Economic Council



**KEVIN JONES**  
Clergy Member



**KATHLEEN KROLL**  
Administrative  
Juvenile Division  
Judge



**BRYAN KUMMERLEN**  
West Palm Beach  
Police Chief



**DUANE LITTLE**  
Florida Department  
of Law Enforcement



**KARL MARTIN**  
Crime Prevention  
Officers Association



**JOHN MCKENNA**  
Drug Enforcement  
Administration



**PRISCILLA TAYLOR**  
Board of County  
Commissioners





**JUDGE  
JEFFREY  
COLBATH**  
Chief Judge



**MICHAEL  
D'ALONZO**  
Federal Bureau of  
Investigation



**DOUGLAS  
DUNCAN**  
Economic Council



**GEORGE  
ELMORE**  
Economic Council



**ROLANDO  
GARCIA**  
U.S. Attorney's Office



**DAVE  
KERNER**  
Legislative Delegation



**NELLIE  
KING**  
Association of  
Criminal Defense  
Lawyers



**FRANK  
KITZROW**  
Chiefs of Police  
Association



**WILLIAM  
KRAMER**  
Economic Council



**BARRY  
KRISCHER**  
Economic Council



**CHRISTINA  
MORRISON**  
Economic Council



**GERALD  
RICHMAN**  
Economic Council



**DEBRA  
ROBINSON**  
School Board



**ROBERT  
SHIRLEY**  
Federal Alcohol,  
Tobacco, Firearms &  
Explosives



**GREGORY  
STARLING**  
Florida Department  
of Juvenile Justice



**LEE  
WARING**  
Economic Council



## 2016 PBC BOARD OF COUNTY COMMISSIONERS



**MARY LOU  
BERGER**  
District 5  
Mayor



**HAL  
VALECHE**  
District 1  
Vice Mayor



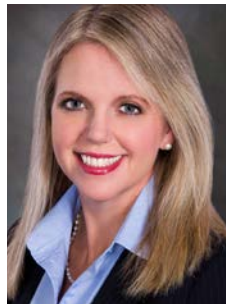
**PAULETTE  
BURDICK**  
District 2



**SHELLEY  
VANA**  
District 3



**STEVEN L.  
ABRAMS**  
District 4



**MELISSA  
McKINLAY**  
District 6



**PRISCILLA  
TAYLOR**  
District 7

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### A MESSAGE FROM THE BOARD OF COUNTY COMMISSIONERS

The Board of County Commissioners of Palm Beach County created the Criminal Justice Commission (CJC) in 1988 as an innovative method for controlling criminal justice system costs through coordination and research efforts to develop recommendations on criminal justice issues facing the County. In Florida, county government is responsible for a large portion of criminal justice costs but has little authority in determining these costs. The only effective way to control costs is through a more effective and collaborative criminal justice system.

Since its inception 28 years ago, the Board has been supportive and involved in the CJC with one member of the Board being

an active member of the CJC. County Administration provides oversight, administrative guidance, and tremendous support for the CJC. Today, the CJC's mission has evolved beyond controlling costs and now plays an integral role in law enforcement coordination, identification of crime reduction strategies, and community outreach.

The CJC provides an effective mechanism for all criminal justice and related agencies to meet at one table to discuss problems and design solutions. One of the most distinctive aspects of the CJC is the private sector's high level of interest and involvement. In this and other ways, the CJC helps us better serve the public.

## A MESSAGE FROM COUNTY ADMINISTRATION

**W**e are pleased to have this opportunity to commend the Criminal Justice Commission (CJC) on its continued success in 2016 as described in this Annual Report.

It is a significant task to engage our numerous criminal justice agencies in cooperative efforts to control costs and provide for an efficient and effective system in the County. To accomplish this, the Board of County Commissioners established the CJC by County Ordinance in 1988 in collaboration with the Economic Council of Palm Beach County.

The Board gave the CJC a broad scope of authority to coordinate all aspects of the federal, state, and local criminal justice system in the County. During the CJC's 28-year history, it has proven its value to improving the system.

The CJC's accomplishments come from building consensus and involving all agencies affected by an issue in developing remedies. As you can see from the initiatives in this report, the CJC continues to generate positive change. The CJC's accomplishments are the result of bringing together criminal justice and private sector leaders in a united mission of developing a more efficient and cost-effective criminal justice system for the County.

We thank the 32 members of the CJC and the 200 individuals serving on the CJC's task forces and committees. Your accomplishments during 2016 will have a definite positive impact on the County. You have accomplished a process of cooperation and collaboration among the private and public sectors in Palm Beach County that is unique. Your efforts and hard work will help to ensure a bright future for generations to come. We applaud you and look forward to another productive year in 2017.



**VERDENIA  
BAKER**  
County  
Administrator



**JON  
VAN ARNAM**  
Deputy County  
Administrator





**KRISTINA  
HENSON**  
Executive  
Director

### **Dear Mayor Burdick, Commissioners, CJC Chair Waring and CJC Members:**

On behalf of the Criminal Justice Commission (CJC) staff, I would like to convey what an honor and pleasure it was to serve you in 2016. I returned to the CJC in January 2016 and was pleased to lend my historical knowledge of the CJC at a time when it was needed. I had the pleasure of working at the CJC during its early formative years from 1993 through 2001.

As I listened to CJC members and others during my first few months, I realized the CJC was going through a period of transformation and growth. Programs, including Reentry and the Youth Empowerment Centers created by the CJC, were transferred to other departments within the County for sustainability. Staff working on these programs were also transferred. This left a disjointed feeling with the remaining staff who needed guidance on a direction forward and shared vision. Some members of the CJC were not attending the meetings, but this was addressed and those members came back to the table. The CJC's membership and structure were under review by the County Commission and County Administration. The result of this review reduced the Economic Council member seats from 12 to 10 and added a private sector member of the clergy. County Administration realized great turnover due to retirements, resulting in an entirely new team, although some had been promoted from within the County. Finally, the CJC was being asked to address issues it had traditionally not dealt with, such as race and ethnic disparity and community views towards the criminal justice system. I was proud that the CJC took a step outside of its traditional role and comfort zone by working on issues of great impact to the nation and values we hold in our system of justice.

Chair Lee Waring and other members of the CJC volunteered hundreds of hours of their time toward ensuring the CJC's success in addressing the needs of our community. There were a total of 125 task force and subcommittee meetings throughout 2016 for the CJC and its 26 committees and subcommittees. The membership of these committees included over 200 subject matter experts in criminal justice, social services, behavioral health, government, and the private sector. On behalf of the staff and CJC members, I want to acknowledge all of these individuals who gave their time and talents to serve on CJC committees.

I also want to take this opportunity to recognize and acknowledge the work of the CJC staff. These individuals must wear many hats, from meeting organizers, to researchers, to writers of reports and grants, to facilitators of consensus. Having a small staff requires us to work as a team and provide support to one another for the overall good of the CJC's work. The staff performed some wonderful work this year, and I appreciate their dedication, spirit of cooperation and level of excitement.

The support and guidance provided by County Administrator Verdenia Baker and Deputy County Administrator Jon Van Arnam is sincerely appreciated. These two individuals provided a breath of fresh air, invigorating the CJC. With their new ideas, they helped the CJC have the confidence and strength to tackle the tough issues facing our criminal justice system today. Race and justice has become intertwined, and the nation is now grappling with reforms to ensure a fair and just system for all.

The CJC now has a 28-year record of working toward a criminal justice system characterized by cooperation and shared appreciation amongst the stakeholders. An ideal justice system involves quality people communicating with each other. People from outside the County who witness how our stakeholders interact are surprised and astounded that such an environment exists.

## 2016 CJC STAFF



**ALLISON L. ORR**  
Administrative  
Assistant



**ROSALIND  
MURRAY**  
Senior Criminal  
Justice Analyst



**CANDEE  
VILLAPANDO**  
Criminal Justice  
Analyst



**KATHERINE E.  
SHOVER**  
Senior Criminal  
Justice Analyst



**PAMELA  
WILLIAMS**  
Temporary  
Professional



**JACQUELYN  
ESPOSITO PRICE**  
Criminal Justice  
Analyst



**DAMIR KUKEC**  
Manager, Planning  
and Research



**BERT WINKLER**  
Criminal Justice  
Analyst

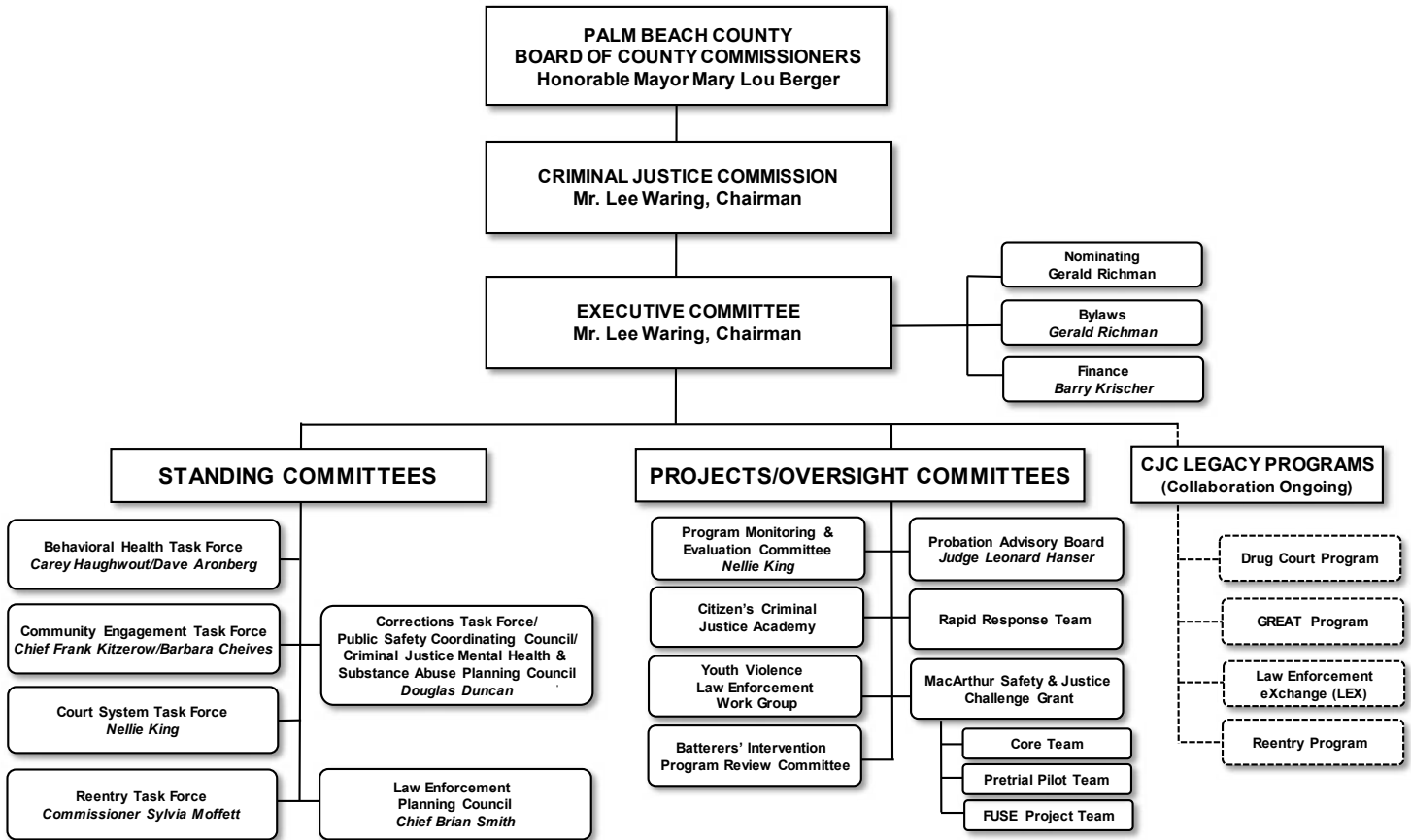


**DANNY  
KRESHAK**  
Financial Analyst II



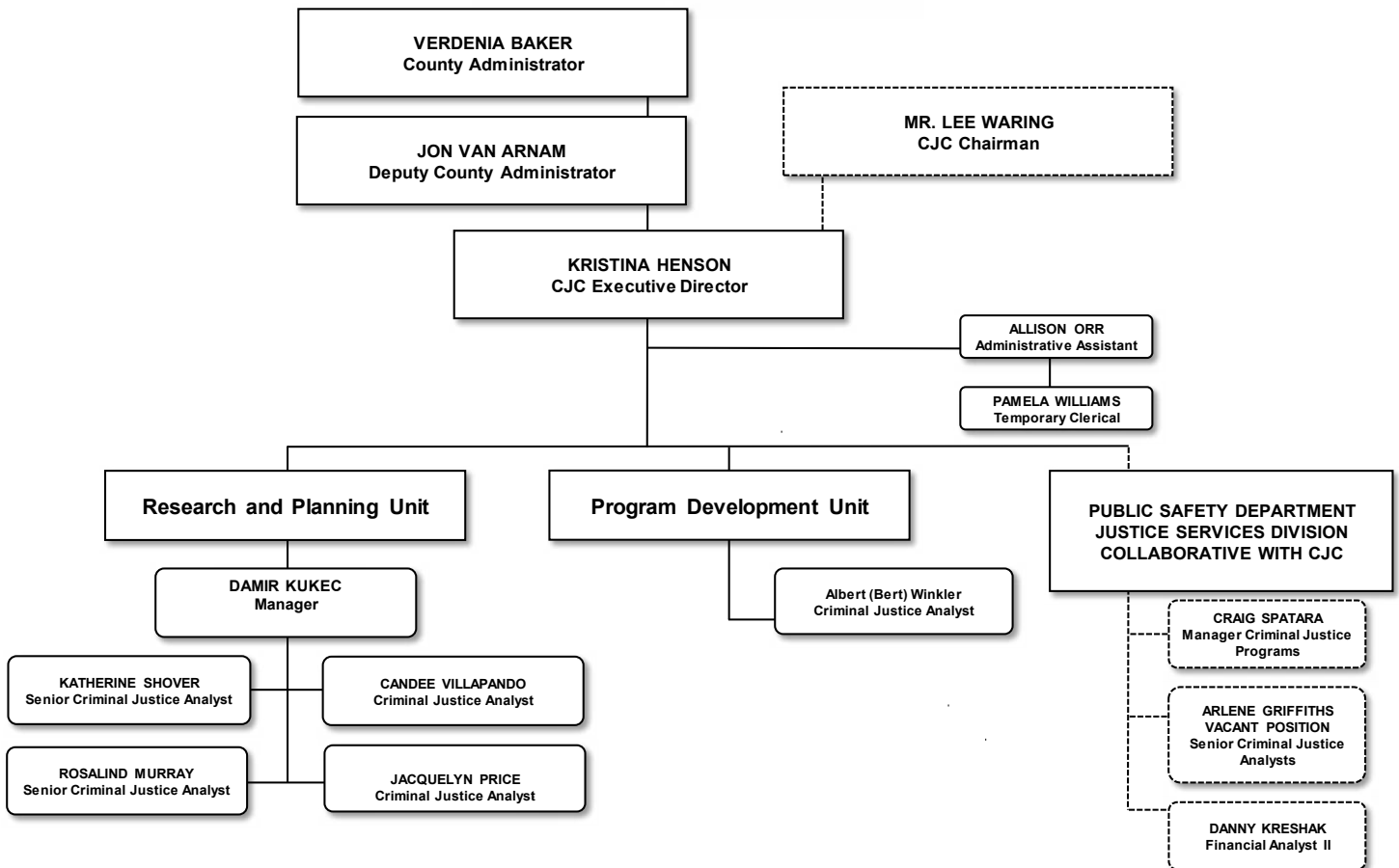
THE CJC  
COMMITTEES  
*at* WORK

# 2016 CJC ORGANIZATIONAL CHART



Revised: 1/10/17

# 2016 CJC STAFF ORGANIZATIONAL CHART



Revised: 4/11/16



## BEHAVIORAL HEALTH TASK FORCE

The Behavioral Health Task Force was identified as a CJC priority at the 2015 Annual Planning Meeting. The Task Force was asked to develop and ensure practices and processes for decreasing arrest and system contact of persons with mental illness and/or substance use disorders, while increasing access to timely, effective, and efficient treatment.

### 2016 ACTIVITIES

The Task Force prioritized four areas of work:

- Developed a draft flowchart, which is under review, for crisis response. This response flowchart, when approved, will assist first responders with easy access and exit for citizens exhibiting mental health difficulties. The flowchart, or best practices, will provide a definitive set of steps for first responders that will ensure health and safety as well as save valuable time.
- Reviewed, discussed, and exhibited data sets with Southeast Florida Behavioral Health Network
- Completed a grant application for the national “Stepping Up Mental Health Initiative.” Part of the educational and research component of this project is to review best practices from all over the nation. The grant makes it possible to meet with other jurisdictions tackling this complex problem. The County did not receive the grant but participated through webinars and other hands-on opportunities.

(SEFBHN). Data is the hallmark of this work. SEFBHN is linking frequent jail stays and stays in mental health facilities to identify participants and determine why there is repeated usage of the system. Using, defining, and understanding data is essential to defining the full size of the mental health problem in the County. SEFBHN exhibited how data can be interpreted to eventually provide information on the capacity of the system and what it will take to expand that capacity, if necessary, with the purpose of establishing a baseline for the County, which is a crucial aspect of this work.

### MEMBERS

**Co-Chair, Honorable Carey Haughwout**  
Public Defender

**Co-Chair, Honorable Dave Aronberg**  
State Attorney

**Cristy Altaro**  
Manager of Juvenile Court Services  
Court Administration

**Ann Berner**  
CEO of Southeast Florida  
Behavioral Health Network

**Seth Bernstein, Ph. D.**  
Outreach Director,  
Boys Town South Florida

**Cassandra Burney, Coordinator**  
Southeast Florida Behavioral Health Network

**Dr. Linda DePiano**  
CEO of Oakwood Center of  
the Palm Beaches, Inc.

**Tammy Fields**  
Director of PBC Youth Services Department

**Chief Deputy Michael Gauger**  
PBC Sheriff's Office

**Dr. Barbara Gerlock**  
Chairwoman of Juvenile Justice Board

**Pam Gionfriddo, Executive Director**  
Mental Health Association  
of Palm Beach County

**Abigail Goodman**  
CEO of Palm Health Care Foundation  
of Palm Beach County

**Jenise Link**  
Court Services Manager  
Justice Services Division  
PBC Public Safety Department

**Jennifer Loyless**  
Program Coordinator  
Public Defender's Office

**Ilana Marcus**  
Chief Assistant Public Defender

**Marsha Marino**  
Executive Director  
National Alliance on Mental Illness

**Lynn Powell**  
Chief Assistant State Attorney

**Mary Quinlan**  
Chief Deputy Court Administrator  
Court Administration

**Meghan Rappatta**  
Manager of Magellan Health Services

**Nicole Saunders**  
Director of Justice Services Division  
PBC Public Safety Department

**Michelle Spangenberg**  
Director of Case Management,  
Court Administration

**Dr. Joseph Speicher**  
CEO of South County Mental Health Center

**Alton Taylor**  
Executive Director  
Drug Abuse Foundation of PBC

**Becky Walker**  
Director of Network Management  
Southeast Florida Behavioral Health Network

**Clay Walker**  
Circuit Community Development Director  
Florida Department of Children and Families

**Lisa Taylor Williams**  
CEO of Children's Services  
of Palm Beach County

**Channell Wilkins**  
Director of PBC Community Services

## COMMUNITY ENGAGEMENT TASK FORCE



The CJC formed the Community Engagement Task Force as one of its priorities as a result of discussions at its 2016 Annual Planning Meeting. The Task Force is co-chaired by a local chief of police and a private-sector business-woman who specializes in training organizations in community building and outreach, cultural competency, and race relations. The mission of the Task Force is to work with communities to empower residents to enhance public safety through transparent partnerships with the criminal justice system.

### 2016 ACTIVITIES

The Task Force prioritized four areas of work:

1. Training and focus groups around topics of concern to communities and criminal justice system reforms in progress in Palm Beach County;
2. Programming and best practices to identify what other communities are doing for possible replication;

3. Data to understand our community in context with the state of Florida and the nation; and
4. Media outreach to work with the media for responsible and positive journalism.

Members met throughout 2016 and developed an action plan that was adopted in December by the full CJC. Members have included in this action plan community forums, public service announcements, lunch and learns, and media outreach around topics such as procedural justice, implicit bias, body worn cameras, data, and reforms underway in our local criminal justice system.

Members also conducted a survey of community engagement activities by law enforcement agencies in the County that will be used to highlight and share best practices amongst the agencies and with the community.



## MEMBERS

### Co-Chair, Barbara Cheives

President, Converge & Associates Consulting  
CJC Private-Sector Member

### Co-Chair, Chief Frank Kitzerow

Jupiter Police Department  
CJC Member

### Ricky Aiken

Inner City Innovators

### Rosalyn Baker

Circuit Administrator  
Florida Department of Corrections

### Keisha Bazile

Community Outreach Coordinator  
US Attorney's Office

### Jamie Lee A. Brown

Vice President of Community Services  
Community Partners

### Inger Cheves

Director of Community Engagement  
Community Partners

### Daniel Eisinger

Felony Division Chief  
Public Defender's Office

### Rev. Kevin L. Jones

Tabernacle Baptist Church  
CJC Member

### Captain Chris Keane

PBC Sheriff's Office

### Barry Krischer

CJC Private-Sector Member

### Assistant Chief Sarah Mooney

West Palm Beach Police Department

### Cheo Reid

Assistant State Attorney

### James Snowden

Felony Resource Director  
Public Defender's Office

### James D. Smith

Law Enforcement Community Coordinator  
US Attorney's Office

### Jane E. Tierney, CEO

Catalyst for Justice



The Corrections Task Force monitors the County's jail population and makes recommendations to achieve the efficient use of the County's limited jail beds. It meets the requirements of Florida Statute 951.26, which requires counties to create Public Safety Coordinating Councils for the same purpose. It has also been designated by the Board of County Commissioners (the Board) as the County's Criminal Justice Mental Health and Substance Abuse Planning Council per Florida Statute 394.657 to recommend to the Board the best implementation and selection of an applicant for the State's Criminal Justice Mental Health and Substance Abuse Reinvestment Act Grant Program.

### 2016 ACTIVITIES

- Monitored the jail population in its monthly meetings to ensure the jail continued to ensure the timely release of inmates while at the same time ensuring public safety.
- Reviewed and discussed the potential impact on the jail of new State legislation (Senate Bill 12) that changed the Marchman and Baker Acts.
- Completed a review of the increasing population of juvenile offenders charged as adults held on the 12th floor of the jail. This review included consultations with the Sheriff's corrections staff, the chairman of the Task Force, representatives of the Palm Beach Association of Criminal Defense Lawyers, and the Florida Department of Juvenile Justice.
- Heard from representatives of the new provider for the Palm Beach Youth Academy, Sequel Youth and Family Services, as contracted by the Florida Department of Juvenile Justice, who reassured the members of new operations after reports of abuse by the prior vendor.
- Provided assistance and guidance to the implementation of Operation Fresh Start, which was designed to help defendants resolve their outstanding non-violent misdemeanor or criminal traffic warrants.
- Heard from the State Attorney's Office on the impact of their Sober Homes Task Force with new enforcement and regulation.
- Completed a review of the County's bond schedule and made recommendations to the full CJC, which referred the issue back to the Task Force for further study and examination.

## MEMBERS

### **Douglas Duncan**

Chair  
Roth and Duncan, P.A.  
CJC Member

### **Rosalyn Baker**

Circuit Administrator  
Florida Department of Corrections

### **Commissioner Paulette Burdick**

PBC Board of County Commissioners

### **Glenny Cueto**

Director of Operations  
Professional Probation Services, Inc.

### **Rev. Clarence S. Ellington, Jr.**

Senior Chaplain  
PBC Sheriff's Office

### **Brian Fernandes**

Chief Assistant State Attorney

### **William Genem**

Crime Victim Practitioner, CILO, Inc.

### **Judge Leonard Hanser**

Administrative Judge  
County Court Criminal Division

### **Judge John Kastrenakes**

Circuit Court Criminal Division

### **Jenise Link**

Court Services Manager  
Justice Services Division  
PBC Public Safety Department

### **Judge Joseph Marx**

Circuit Court, Criminal Division  
Gun Club Branch

### **Judge Caroline Shepherd**

County Court, Criminal Division  
Gun Club Branch

### **Captain James Smige**

West Palm Beach Police Department

### **Major Alfonso Starling**

PBC Sheriff's Office

### **Alton Taylor**

Executive Director & CEO  
Drug Abuse Foundation of PBC

### **Louis Tomeo**

Director of Criminal Court Services  
Clerk and Comptroller's Office

### **Barbara White**

Chief Assistant Public Defender



The Court Systems Task Force was established by the CJC to identify, research, and make recommendations to the CJC on issues that affect the efficiency, cost-effectiveness, and timeliness of the court process.

### 2016 ACTIVITIES

The Task Force focused its attention on addressing a project referred from the full CJC. Chief Judge Jeffrey Colbath requested the CJC develop and oversee a process to manage the court list of providers for the Batterers Intervention Program (BIP). This list is given to defendants upon a court order to the program so they may choose a provider.

In 2012, the Florida Legislature eliminated formal certification of BIP Programs statewide which were, at that time, overseen by the Florida Department of Children and

Families (DCF). The amendment left the certification to counties. Certification under DCF entailed a treatment and administrative review of providers. Every county in Florida is now struggling with how to manage the provider list. The Task Force held a series of meetings with providers and court personnel to review options for this process.

After vetting a variety of options, the Task Force recommended to the CJC at its December meeting that they endorse the affidavit and process recommended in 2015 by the Office of the State Court Administrator. The affidavit requires BIP Providers to affirm that they are qualified and adhere to the provisions of Florida Statute 741.325 for requirements of BIP Programs. The affidavits will be sent to providers in early 2017, and results will be coordinated with Court Administration to manage the list of providers.

## MEMBERS

**Chair, Nellie King**

Palm Beach Association of Criminal Defense Lawyers  
CJC Member

**Vice Chair, Louis Tomeo**

Director, Court Operations  
Clerk & Comptroller's Office

**Nicole Bishop, Director**

Justice Services Division  
PBC Public Safety Department

**Barbara Dawicke**

Trial Court Administrator  
Court Administration

**Sharon Edmonds**

Probation Senior Supervisor  
Florida Department of Corrections

**Daniel Eisenger**

Felony Division Chief  
Public Defender's Office

**Chief Christopher Elg**

Tequesta Police Department

**Judge Leonard Hanser**

County Court Administrative Judge

**Captain Ed Jablonski**

Court Services Division  
PBC Sheriff's Office

**Al Johnson**

Chief Assistant State Attorney

**Judge John Kastrenakes**

Circuit Court Administrative Judge

**Ruth Martinez-Estes, Attorney**

Regional Criminal Conflict and Council

**Judge Caroline Shepherd**

County Court, Criminal Division  
Gun Club Branch

**Michelle Spangenberg**

Deputy Case Management  
Court Administration

**Gregory Starling**

Chief Probation Officer  
Florida Department of Juvenile Justice  
CJC Member

## LAW ENFORCEMENT PLANNING COUNCIL

The Law Enforcement Planning Council (LEPC) is composed of representatives from over 50 local, state, and federal agencies that meet monthly to provide a forum for the coordination, information sharing, research, and evaluation of law enforcement activities within Palm Beach County.

### 2016 ACTIVITIES

- Received presentations under the category of “Member Highlights” from local, federal, and state partners about their mission in Palm Beach County, agency’s role, and available resources, in an effort to ensure knowledge and enhance cooperation;

**U.S. Marshall’s Office**

**Florida Department of Law Enforcement**

**Florida Fish and Wildlife Conservation Commission**

**Office of Statewide Prosecution**

**U.S. Immigration and Customs Enforcement/ Homeland Security Investigations**

**Transportation Security Administration**

**Florida Department of Corrections**

**U.S. Attorney’s Office included information about Violence Reduction Partnership**

**Bureau of Alcohol, Tobacco, Firearms & Explosives**



**Annual coordination meeting with the LEPC and U.S. Attorney Wifredo Ferrer.**



- Received an update about the heroin epidemic and administration of Narcan by local agencies;
- Heard from the National Center for Missing and Exploited Children about the NetSmartz K-12 and parent internet safety presentation;
- Facilitated the annual law enforcement coordination meeting with the US Attorney for the Southern District of Florida, Wifredo Ferrer;
- Received ongoing legislative updates from Palm Beach County Legislative Affairs;
- Heard from the Crime Laboratory Director about the new sexual assault testing evidence guidelines from Senate Bill 636 and crime laboratory compliance strategy;
- Facilitated a demo of the eCaseView system and a forum to discuss implementation concerns;
- Received an update about the Sober Homes Task Force from the State Attorney's Office;
- Provided information about a new U.S. Department of Justice proposed nationwide data collection program for police arrest-related deaths;
- Heard from the Palm Beach Regional Fusion Center about emerging cell phone threats;
- Conveyed information about the transition from the summary Uniform Crime Reporting system to the National Incident-Based Reporting System;
- Provided information about FS 943.0439 interviews of victims, suspects, or defendants with autism or an autism spectrum disorder;
- Supported the Southeast Florida Behavioral Health Network's application to provide a centralized receiving system for persons under a Baker/Marchman Act;
- Heard from U.S. Attorney's Office about the Violence Reduction Partnership;
- Received an overview of the Gang Resistance Education and Training (G.R.E.A.T.) Program;
- Recognized Palm Beach County Information Systems Services staff and top officers for their outstanding service to the Palm Beach County Gang Resistance Education and Training (G.R.E.A.T.) Program; and
- Facilitated law enforcement participation in the Active Shooter Incident Management training provided by Advanced Law Enforcement Rapid Response Training (ALERRT) at Texas State University.



# LAW ENFORCEMENT PLANNING COUNCIL

## LOCAL MEMBERS

### CHAIRMAN

**Chief Brian Smith**  
Juno Beach

### VICE CHAIRMAN

**Chief Larry Leon**  
PBC School District

**Chief Robert Mangold**  
Atlantis

**Chief Daniel Alexander**  
Boca Raton

**Chief Jeffrey Katz**  
Boynton Beach

**Chief Jeffrey Goldman**  
Delray Beach

**Interim Chief Sean Brammer**  
Florida Atlantic University

**Chief Ed Allen**  
Gulf Stream

**Chief Craig Hartmann**  
Highland Beach

**Chief Frank Kitzerow**  
Jupiter

**Chief John Pruitt**  
Jupiter Inlet Colony

**Chief Wes Smith**  
Lake Clarke Shores

**Chief Sean Scheller**  
Lantana

**Chief Carmen Mattox**  
Manalapan

**Chief Richard Jenkins**  
North Palm Beach

**Chief Hal Hutchins**  
Ocean Ridge

**Director Kirk Blouin**  
Palm Beach

**Honorable Sheriff Ric Bradshaw**  
PBC Sheriff's Office

**Chief Stephen Stepp**  
Palm Beach Gardens

**Chief Duncan Young**  
Palm Beach Shores

**Chief Thomas Ceccarelli**  
Palm Springs

**Chief Clarence Williams, III**  
Riviera Beach

**Chief Carl Webb**  
South Palm Beach

**Chief Christopher Elg**  
Tequesta

**Chief Bryan Kummerlen**  
West Palm Beach

## STATE MEMBERS

**Lt. Anthony Stafford**  
State Fire Marshall's Office

**Captain Rodney Tilley**  
FL Alcoholic Beverages & Tobacco

**Troy Walker**  
Special Agent in Charge  
FL Dept. of Law Enforcement

**Major Camille Soverel**  
FL Fish & Wildlife Commission

**Major Robert Chandler**  
Florida Highway Patrol

**Bill Fraser**  
Chief Investigator  
State Attorney's Office

## FEDERAL MEMBERS

**Michael D'Alonzo**  
Assistant Special Agent in Charge  
Federal Bureau of Investigation

**John McKenna**  
Assistant Special Agent in Charge  
Drug Enforcement Administration

**Eric Chan**  
Assistant Special Agent in Charge  
U.S. Immigration & Customs

**Robert Shirley**  
Resident Agent in Charge  
Alcohol, Tobacco,  
Firearms & Explosives

**Glen Wilner**  
Assistant Chief  
U.S. Marshals

**Robert Pearce**  
Resident Agent in Charge  
U.S. Secret Service

**Kelly Jackson**  
Special Agent in Charge  
IRS Criminal Investigation

**Pete Garcia**  
Federal Security Director  
Transportation Security Admin.

**Harrison Clay Crawford**  
Acting Patrol Agent in Charge  
U.S. Border Patrol

## ADVISORY MEMBERS (Non-voting)

**Director Larry Schroeder**  
Criminal Justice Institute  
Palm Beach State College

**Gregory Starling**  
Circuit 15 Manager  
Department of Juvenile Justice

**Rosalyn Baker**  
Circuit Administrator  
Florida Department  
of Corrections

**Dr. Michael Bell**  
PBC Medical Examiner

**Rolando Garcia**  
Deputy Chief  
U.S. Attorney

**Honorable Dave Aronberg**  
State Attorney

**Joni Livingston**  
CJSTC Field Specialist  
Criminal Justice Training &  
Standards Commission FDLE

**Stephanie Tew**  
Chief Assistant  
Statewide Prosecutor



## PROBATION ADVISORY BOARD

The Board of County Commissioners contracts with a private vendor for misdemeanor (county court) probation services in Palm Beach County (the 15th Judicial Circuit). The current misdemeanor probation service provider is Professional Probation Services, Inc.

The County Commission directed the CJC to monitor this contract. The CJC created the Probation Advisory Board (PAB) to provide continuing oversight and to ensure compliance with the contract. As part of monitoring the contract, the PAB conducts annual programmatic review of misdemeanor probation operations and services, which includes an overview of all clients' socio-demographic characteristics and random case file audit on selected offender files from all of the service provider's offices. The review focuses on the accuracy, timeliness, quality, and contract compliance in providing services to misdemeanor offenders in Palm Beach County. The report is presented to the CJC and the County Commission.

### 2016 ACTIVITIES

- Studied and considered the establishment of payment plans for individuals on misdemeanor probation. It was noted that the payment plans would help offenders complete their probation financial obligations and therefore lower violation of probation hearings.
- Studied and established an alternative sanctions process for violation of probation hearings modeled after the felony probation offenders. In addition, the court added an option to violation of probation orders where misdemeanor probation offenders could be issued a Notice to Appear (NTA) rather than be admitted into the county jail system. Both approaches were designed to reduce formal violations of probation and reduce jail admissions.
- Reviewed and studied the use of Visual Alcohol Monitors for offenders serving a sentence of misdemeanor probation. Discussion centered around violation of probation hearings and the standard of proof required to substantiate a violation of probation based on the output of the monitor. Members concurred that the requirements and standards need to be set by the State Attorney's Office and that the vendors must be able to testify in court as to their calibration and accuracy to ensure reliability and validity.
- Prepared and adopted a framework for the oversight and review of misdemeanor probation services in the County. Using this framework, staff completed an extensive review and presented the results to the PAB.
- Staff began preparations for a formal Request for Proposal (RFP) process to occur in 2017 when the current professional services contract is slated to expire on September 30, 2017. Staff will begin consultations with the PAB to finalize the RFP requirements. The bid will begin in early spring to be completed before the end of the Summer.

### MEMBERS

**Chair, Leonard Hanser**  
Administrative Judge  
County Criminal Court

**Rosalyn Baker**  
Circuit Administrator  
Florida Department of Corrections

**Steven Cohen**  
Steven A. Cohen, Esq., P.A.

**Adrienne Ellis**  
Chief of County Court  
State Attorney's Office

**Nicole Garcia**  
U.S. Probation

**John Rivera**  
Chief of County Court  
Public Defender's Office

**Louis Tomeo**  
Director of Criminal Court Services  
Clerk and Comptroller's Office

# PROGRAM MONITORING AND EVALUATION COMMITTEE

The purpose of the Program Monitoring and Evaluation Committee is to monitor and report on the performance of programs funded by the CJC. This work is intended to help facilitate discussion and efforts to improve programs under the auspices of the CJC. The Committee directs monitoring and evaluation activities conducted by CJC staff on behalf of the CJC.

## 2016 ACTIVITIES

Continued to monitor and evaluate local criminal justice programs and policies funded by the CJC. The following programs were monitored during the fiscal year:

- Law Enforcement eXchange (LEX)
- Delinquency Drug Court
- Adult Pre-Trial Drug Court

- Civil Drug Court
- Reentry RESTORE Program (Sago Palm Reentry Facility)
- Community Adult Reentry
- Juvenile Reentry called Back To A Future Program
- Countywide misdemeanor probation service provider, Professional Probation Services, Inc.

## MEMBERS

**Chair, Nellie King**  
Criminal Defense Lawyers' Association

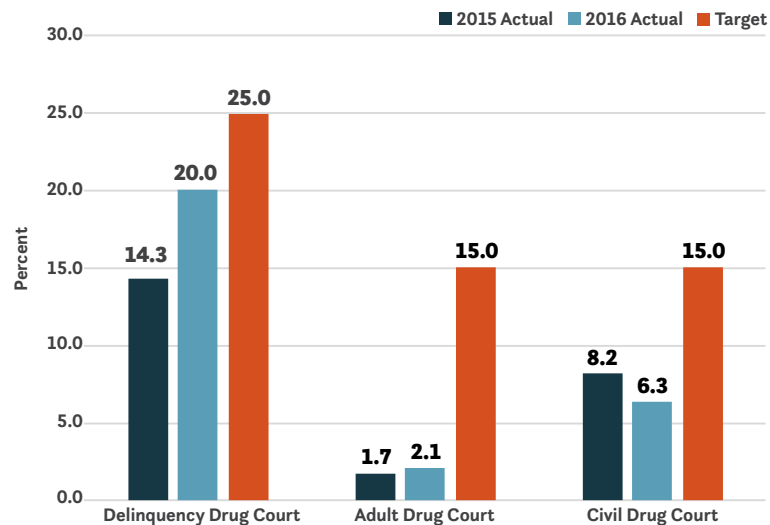
**Carey Haughwout**  
Public Defender

**Alan Johnson**  
Chief Assistant State Attorney

**Lee Waring**  
CJC Chairman

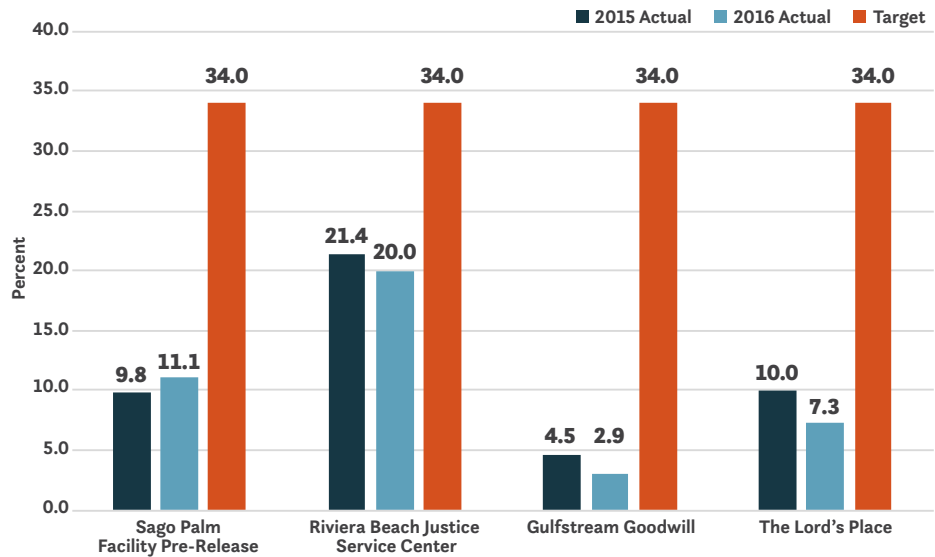
## Drug Court Programs—Three-Year Recidivism Results and Targets

Recidivism is defined as arrested and convicted within three years of exiting the program. The 2015 actual rate includes participants exiting between July 1, 2012 and September 30, 2015. The 2016 actual rate includes participants exiting between July 1, 2013 and September 30, 2016.



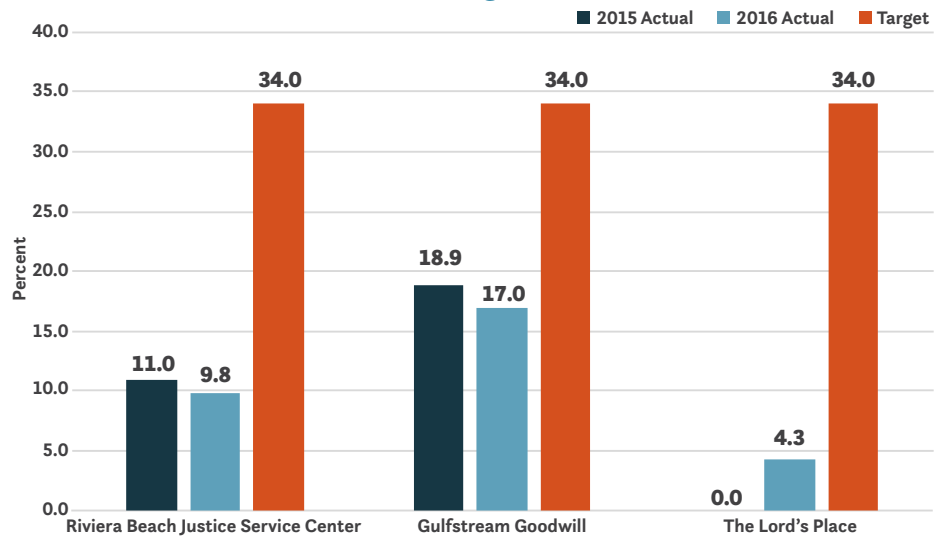
## RESTORE (Regional & State Transitional Reentry) Reentry Program Three-Year Recidivism Results and Targets

There are three (3) types of adult Reentry Programs in Palm Beach County. One is the RESTORE Program (Regional and State Transitional Reentry). This program is tied to the Florida Department of Corrections, Sago Palm Reentry Facility in Pahokee, where inmates returning to Palm Beach County serve the last one to three years of their sentence and work with community providers and facility staff on a reentry plan.



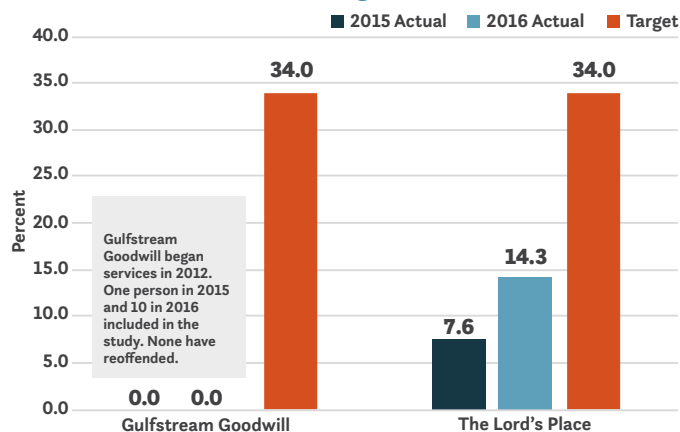
## Community Reentry–Three-Year Recidivism Results and Targets

The second type of Reentry Program is Community Reentry. These are former prisoners who are released from other state prison facilities other than Sago Palm and seek services through the County's funded reentry providers.



## Jail Reentry–Three-Year Recidivism Results and Targets

The third Reentry Program is for those returning to the community from our local jail, run by the Palm Beach County Sheriff's Office. Our reentry providers start working with these inmates prior to release on a reentry plan and after release to ensure a successful reentry to the community.



## REENTRY TASK FORCE

The mission of the Reentry Task Force is to increase public safety, reduce victimization, reduce recidivism rates and create an improved quality of life for Palm Beach County residents. The Task Force coordinates and facilitates resources, develops and maintains partnerships, implements changes based on evaluation, and identifies opportunities for sustained reentry services.

### 2016 ACTIVITIES

- The RESTORE Program received the Local and Statewide “Reentry Award” from the Florida Council on Crime and Delinquency for outstanding work in the reentry field in 2016
- Received proclamations from Palm Beach County, the City of West Palm Beach, and the City of Riviera Beach for the first-ever Reentry Week, April 25-29, 2016
- Received 389 signatures from the general public during reentry week pledging to support second chances
- The City of Riviera Beach, Mangonia Park and South Bay joined Palm Beach County, Delray Beach, Boynton Beach and the City of West Palm Beach as the only jurisdictions that have banned the box in Palm Beach County
- Received increased ad valorem contributions from Palm Beach County (now \$486,765) to support reentry programs
- Received \$500,000 from the State of Florida to continue to serve inmates returning from Florida Department of Corrections institutions
- Kelly Tractor donated a forklift to the Sago Palm Reentry Center to be used as part of a pre-release certification program (116 men were certified in 2016)
- Formed a partnership with the Florida Department of Motor Vehicles to provide pre-release CDL testing at Sago Palm (23 have passed the test and were certified in 2016)
- Contracted with Southeast Florida Behavioral Health Network to improve mental health and substance abuse services for Palm Beach County reentry clients
- Delivered a presentation, “Correctional and Workforce Development Leadership in Integrated Reentry and Employment Strategies,” at the National Second Chance Act Conference in Washington, D.C.
- Provided technical assistance to reentry staff in Rhode Island, Chicago and California on how to create a collaboration between government and community-based organizations
- Local policymakers, elected officials and the County Administrator toured the Sago Palm Reentry Center
- Members participated on a reentry panel that responded to the public after The Lord’s Place held a special screening of the film “The Return” at the Society of the Four Arts in Palm Beach
- Made reentry presentations to the Palm Beach County Business Development Board staff, CareerSource Leadership staff and Chairman of the Palm Beach County CareerSource Board
- Held a business engagement event in partnership with CareerSource engaging local businesses from the construction sector to develop career pathways for reentry clients
- Held the first-ever joint staff meeting between local probation officers and local reentry staff to develop relationships, share resources and brainstorm strategies to enhance the existing reentry process
- Youth involved in the juvenile reentry program, Back to A Future, helped serve hundreds of Thanksgiving dinners to those in need
- Organized a Career Day at the juvenile detention center in order to expose youth to different career options (16 community representatives presented)
- Facilitated a process to serve youthful offenders returning from the Florida Department of Corrections
- Continued in the second year as one of two sites nationally to participate in the Integrated Reentry and Employment Strategies Pilot Project of the Council of State Governments, which seeks to improve employment outcomes for the reentry population

## MEMBERS

**Chair, Commissioner Sylvia Moffett**  
City of West Palm Beach

**Vice Chair, Greg Starling**  
Chief Probation Officer  
Department of Juvenile Justice

**Chief Deputy Michael Gauger**  
Palm Beach County Sheriff's Office

**Reverend Kevin Jones**  
Assistant to the Mayor  
City of West Palm Beach

**Commissioner Priscilla Taylor**  
Palm Beach County  
Board of County Commissioners

**Anthony Hoskins**  
Ex-Offender

**Jessica Chiappone**  
Ex-Offender

**Rosalyn Baker**  
Circuit Administrator  
Florida Department of Corrections

**Dr. Barry Moore**  
Dean of Educational Services  
Palm Beach State College

**Dr. Angela Bess, Director**  
Department of Educational Alternatives  
Palm Beach County School District

**Michelle Dryer**  
Director of Community Partnerships  
CareerSource

**Chris Irizarry**  
Executive Director  
ICL Brumback Primary Care Clinics

**Clay Walker**  
Community Development  
Administrator  
Florida Department of  
Children and Families

**Joseph Ianno, Jr.**  
Private-Sector Member  
Palm Beach County  
Criminal Justice Commission

**Sherri Collins**  
Assistant State Attorney  
State Attorney's Office

**Honorable Carey Haughwout**  
Public Defender  
15th Judicial Circuit

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## ADVISORY MEMBERS

**Diana Stanley, President and CEO**  
The Lord's Place

**Jessica Hidalgo**  
Director of Justice Services  
Gulfstream Goodwill Industries

**Robert Hendry**  
Warden  
Florida Department of Corrections

**Orie Bullard, Director**  
Riviera Beach Justice Service Center

**Maggie Witherow, Owner**  
Matthew 25 Ministries

**Robert Graham, President and CEO**  
True Fast Ministries, Inc.

**Gail Colletta, President**  
Florida Action Committee

**Michelle Spangenberg**  
Director of Case Management  
Court Administration,  
15th Judicial Circuit

**James Green**  
Director of Outreach and  
Community Programming  
Palm Beach County  
Youth Services Department

**Marsha Martino, Executive Director**  
National Alliance on Mental  
Illness (NAMI)

**Pam Gionfriddo, CEO**  
Mental Health Association

**Meredith Powers-Lupo**  
Reentry Specialist  
Veteran's Administration

**Audrey McDonough**  
Director of AmeriCorps  
Literacy Coalition

**Ann Berner, CEO**  
Southeast Florida Behavioral  
Health Network

**Nicole Bishop**  
Director, Justice Services  
Palm Beach County  
Department of Public Safety

**Ty McCloud, Director**  
Prison Fellowship

**Ronnie Felder, Director**  
Jay Ministries

**Steven Spaulding**  
Administrative Coordinator  
Legal Aid Society of Palm Beach County

**Joe Speicher, CEO**  
South County Mental Health Center

**Claudia Tuck, Division Director**  
Palm Beach County  
Human and Veteran Services

**Alton Taylor**  
Executive Director and CEO  
Drug Abuse Foundation (DAF)

**Dr. Linda De Piano, CEO**  
Jerome Golden Center for  
Behavioral Health



## Juvenile Reentry “Back To A Future Program” Success Stories

**Jazzman** was released to Palm Beach County from a residential commitment program in Jacksonville, Florida, in December of 2014. She received her high school diploma while in the residential program. With the assistance of her Career Navigator, she completed her financial aid application for Palm Beach State College, and within a month of her release, she was enrolled. Jazzman got her own apartment with the help of Child’s Home Society, and Gulfstream Goodwill assisted with furniture and clothing to get her off to a great start. Within six months of release, she obtained her driver’s license and a car. She received straight A’s through her third semester and was going to be in the 30th Annual Student Art Exhibition at the College. Jazzman had two pieces of art displayed in the gallery at the college. It was a proud moment for her.



**Steven** is 19 years old and currently attending Palm Beach State College as a full-time freshman student. He plans to major in nursing because he wants to help people. Life did not start out so wonderful for him. At age three, he was removed from his family and placed in foster care and spent the rest of his juvenile years in and out of foster care.

At age 17, he stole and was involved with marijuana and went to a program for a year, where he was introduced to the Back To A Future Program upon discharge. His case manager helped him get a Florida identification card and complete the financial aid forms for enrollment in Palm Beach State College. He has been in the program for over a year with no new arrests. He is leading a better life and looking forward to more positive things to come his way.

## Adult Reentry Success Story

**Ryan** spent 10 years in and out of prison. Turning to a life of drugs and crime at an early age, Ryan quickly learned that he can get what he wanted by cheating and lying. Ryan started to do petty thefts around his neighborhood to get things he knew his parents couldn’t afford. Ryan finally moved out of his parent’s house and relocated to West Palm Beach, Florida, with his then girlfriend, Trish. He spent years in and out of the Palm Beach County jail on drug, burglary, and grand theft charges. Ryan’s first

time in prison was in 2003 as the result of a fraud conviction. He spent the next 10 years mostly in prison, missing the most important years with his daughters. During his last sentence, he was sent to Sago Palm Reentry Center and was introduced to the RESTORE program. This program made him realize that he had to change to become a better boyfriend to Trish and father to his daughters. He took numerous classes at Sago Palm, including “Inside/Out Dads.” Ryan met with a pre-release case

manager and developed a release plan that included everything Ryan would need to succeed. The program helped Ryan obtain his driver’s license, work boots, and work tools and a new job on a construction site. Ryan is now married to Trish and is making up for lost time with his daughters. Ryan not only has continued to work in the construction field but he has his own construction license and is running a crew by himself. Ryan has been out of prison for three-and-a-half years and not been rearrested.

### “Back-To-A-Future” Juvenile Reentry First Year Outcomes

Reduced recidivism by **2%** and recommitment by at least **12%**

**86%** of participants were either enrolled in school or working 6 months’ post release

Source: University of Miami Evaluation

Reentry staff and Kelly Tractor employees deliver a forklift to the Sago Palm Reentry Center







**Graduates from the forklift certification program at the Sago Palm Reentry Center.**



**The full reentry task force meets quarterly.**



**Officer Maurice Cromer was presented with the first “Reentry Correctional Officer” of the quarter from Chair Sylvia Moffett. The award is given to recognize those officers who promote successful reentry.**

**Members from the community and county administration toured the Sago Palm Reentry Center to learn how the center operates.**

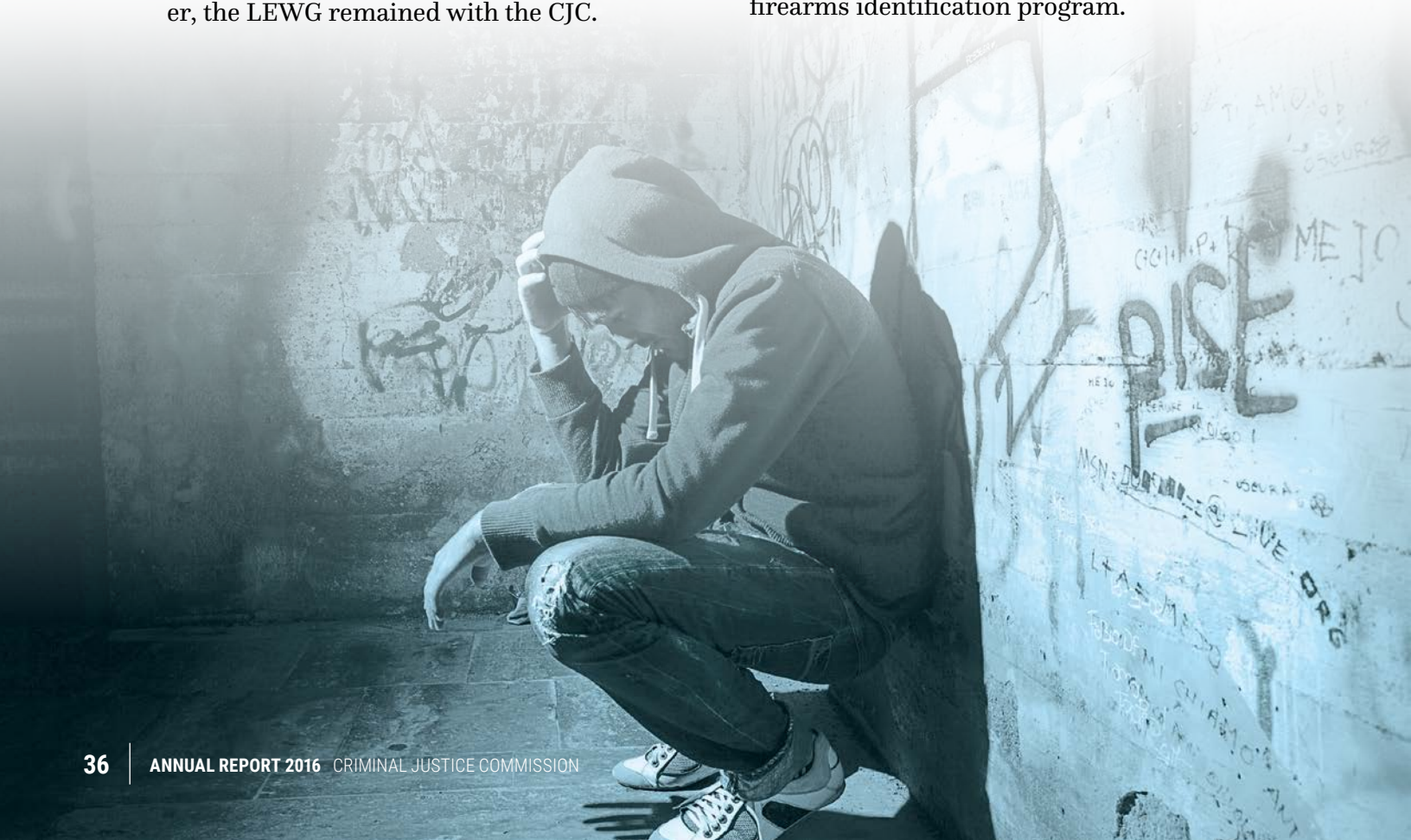




**T**he Youth Violence Law Enforcement Work Group (LEWG) is a court component of the CJC's former Youth Violence Prevention Project and the Youth Empowerment Centers. The members work collaboratively to produce protocols, initiatives, and training to reduce youth violence. Members include representatives of Palm Beach County Sheriff's Office (Violent Crimes Division, Firearms Investigative Unit, and Gang Prevention Unit); the State Attorney's Office; the Bureau of Alcohol, Tobacco, Firearms & Explosives (ATF); Palm Beach County Substance Awareness Coalition; and the Boynton Beach, Riviera Beach, Palm Beach County School District and West Palm Beach Police Departments. The Work Group is co-chaired by Captain Mike Wallace of PBSO and Assistant Chief Vanessa Snow of Boynton Beach. In 2015, the CJC's Youth Empowerment Centers were transferred to the newly created Youth Services Department of the County. However, the LEWG remained with the CJC.

### 2016 ACTIVITIES

- Supported the Gang Resistance Education and Training (G.R.E.A.T.) program, which is an evidenced-based program created by the ATF and assists in building better relationships between the community and law enforcement;
- Received a presentation about cybercrime targeting children from the Boynton Beach Police Department;
- Received a presentation about the administration of Narcan for opioid overdoses;
- Supported and managed the CJC ad valorem funds of \$20,000 for the DNA Youth Crime Gun Testing Program, which provides funds to fast-track testing on certain guns through a private crime lab to promote a successful prosecution outcome; and
- Continued participation in the BrassTRAX firearms identification program.





THE CJC's  
SPECIAL  
INITIATIVES



# CITIZEN'S CRIMINAL JUSTICE ACADEMY

The Citizen's Criminal Justice Academy was established in 1998. The original course outline was developed jointly by the CJC and Palm Beach State College. The Academy is an evening program featuring speakers once a week for 12 weeks. Speakers are professionals from various federal, state, and local criminal justice agencies. The public has an opportunity to ask questions and interact with these professionals, providing a personal hands-on experience. The Academy is held twice each year beginning in February and October for coastal county residents and once for the western communities.

The Palm Beach County Sheriff's Office is a primary sponsor, providing meeting space, tours of the jail and 911 operations, and demonstrations by drug-sniffing dogs, the bomb squad. The West Palm Beach Police Department also sponsors some of the evenings by providing meeting space.

Classes are free to the public.

## 2016 ACTIVITIES

- Over 120 participants graduated from the Academy
- The First Citizen's Criminal Justice Academy was held in Belle Glade to serve the western communities
- Introduced body worn cameras as a topic, including a demonstration
- Introduced law enforcement training techniques for "Shoot, Don't Shoot" scenarios

The 12-week course outline may vary but generally includes:

- WEEK 1 | Introduction to the CJC, the Clerk and Comptroller, the Courts, and Crime Measurement
- WEEK 2 | Local and State Law Enforcement and Body Worn Camera Demonstration
- WEEK 3 | Federal Law Enforcement Agencies
- WEEK 4 | Adult Criminal Court – Part I
- WEEK 5 | Adult Criminal Court – Part II
- WEEK 6 | Introduction to the PBC Sheriff's Office & the County Medical Examiner's Office
- WEEK 7 | PBC Sheriff's Office - Special Investigations – Part I
- WEEK 8 | PBC Sheriff's Office - Special Investigations – Part II
- WEEK 9 | PBC Sheriff's Office Corrections and Jail Tour
- WEEK 10 | PBC Sheriff's Office Unit Demonstrations
- WEEK 11 | Juvenile Justice
- WEEK 12 | Reentry, Victim's Services & Graduation



Retired Judge Nelson Bailey and Felony Division Chief of the Public Defender's Office Daniel Eisenger address the first-ever Academy class in Belle Glade.



Richard Markoe, Manager for Court Operations, introduces the 30th Academy class to the Clerk and Comptroller's Office.

# PALM BEACH COUNTY LAW ENFORCEMENT eXCHANGE (LEX)

The Palm Beach County Law Enforcement eXchange (LEX) started as a CJC initiative in 1998 with crime mapping. Technology has changed greatly over this almost 20-year period and so has LEX. Crime mapping turned into the CJC's Visual Planning Technology Project. In 2004, the Board of County Commissioners contracted with Metatomix for data connections and a dashboard for displaying the data. Shortly thereafter, the County Information System Services (ISS) Department took over the project management of LEX, where it remains today. The project was renamed to LEX in 2006, and in 2008, a governance structure was adopted and a 501(c)(3) formed. In 2009, LEX adopted an annual contribution schedule for member agencies. In 2011, the contract with Metatomix ended, and ISS assumed responsibility for system maintenance. Also, this year, LEX was recognized as "Best in

Class" by the Center for Digital Government and the National Association of Counties.

LEX is a countywide data-sharing program to identify crime trends, share information on criminal activity, promote regional/countywide collaboration, provide the State Attorney's Office information to aid in successful prosecutions, and enhance solvability of crimes. The County has 22 municipal law enforcement agencies, plus the Florida Atlantic University Police Department, the School District Police Department, and the Sheriff's Office, for a total of 25 local law enforcement agencies. Today, 13 of these departments provide their Record Management Systems (RMS) data to LEX for sharing, including Atlantis, Boca Raton, Boynton, Delray, Juno, Jupiter, Lantana, North Palm, Palm Beach, Palm Beach Gardens, Riviera Beach, Tequesta, and West Palm.



**2016 USAGE**

**171% increase**  
in queries from  
2015 to 2016

**25,339 queries**  
from PBC Agencies

**501,530 queries**  
from agencies outside  
of PBC through a portal

**1,250**  
PBC officers,  
detectives, analysts &  
dispatchers trained

## JOHN D. AND CATHERINE T. MACARTHUR FOUNDATION SAFETY AND JUSTICE CHALLENGE

**P**alm Beach County, through the leadership of the CJC, is one of 20 jurisdictions from across the nation participating in the John D. and Catherine T. MacArthur Foundation Safety and Justice Challenge (SJC). The CJC's application was selected in a competitive process involving 191 applicants in 2015. The goals of the challenge are to reduce local jail populations without compromising public safety and to address racial disparities within those populations. The CJC was initially awarded \$150,000 in May 2015 to develop strategies for the project. After the submission of a supplemental application, the CJC received an additional \$150,000 in March 2016 to continue the work. In June 2017, another application will be made for full implementation funding of up to \$2,000,000 over a period of two years.

### 2016 ACTIVITIES

- Our first Operation Fresh Start event was held on Saturday, April 30. 349 defendants with open misdemeanor warrants came to court pursuant to notices that were sent out to the community. All of their warrants were withdrawn, and their cases were either resolved on the spot or scheduled for resolution at a later date. 160 driver licenses were reinstated that day, and over \$19,000 in fines and fees were collected.
- The Fifteenth Judicial Circuit started a weekly diversion court for driving under suspended license cases in April. Cases are being resolved without incarceration. Florida Department of Motor Vehicles representatives are in court to help defendants reinstate their driver licenses.
- Judges, prosecutors, defense attorneys and pretrial services staff have reviewed and are in the process of revamping first appearance procedures to insure that judges have the best empirical tools at their disposal to help in making evidence-based release decisions. A risk assessment instrument, which has been validated as race and gender neutral, was chosen by the Team and will be used beginning early in 2017. It is anticipated that this new tool will play a significant role in reducing both the pretrial jail population as well as any existing racial disparity in that population. The CJC has contracted with Florida State University to study and validate the tool for use in the Fifteenth Judicial Circuit. A new risk management protocol is also being developed and implemented for more appropriate supervision of defendants who are released pretrial. The nationally known Pretrial Justice Institute is providing technical assistance under contract with grant funds for this project.
- A Palm Beach County FUSE (PBC FUSE) project will begin implementation in early 2017 after a year of planning. A diverse group of stakeholders has met to develop an implementation plan for this unique project. FUSE (Frequent Users System Engagement) is a model developed by the national Corporation for Supportive Housing, which is providing technical assistance for the project under contract with grant funds. FUSE has been implemented in 40 jurisdictions across the country with great success. The concept is designed to end the cycle of multi-system contact with jails, homeless, hospitals, and behavioral health systems by providing supportive housing and wraparound services to help stabilize lives. Law enforcement is teaming up with homeless agencies, behavioral health service providers and hospitals in this community-wide effort.





▲ Palm Beach County delegation attends the All Sites Meeting in Chicago in May. From left to right are Chief Judge Jeffrey Colbath, Jenise Link, Michael Edmondson, Bert Winkler, Kristina Henson, Jennifer Loyless, Daniel Gibson and Damir Kukec.

▶ Operation Fresh Start event. From left to right are Public Defender Carey Haughwout, State Attorney Dave Aronberg, Chief Judge Jeffrey Colbath, and Clerk of Court Sharon Bock.





# JOHN D. AND CATHERINE T. MACARTHUR FOUNDATION SAFETY AND JUSTICE CHALLENGE

- Steps have been taken in 2016 to better improve our local justice system’s access to and understanding of data to assist in making data-driven policy decisions. The Palm Beach County Clerk and Comptroller’s Office has developed a process to allow CJC staff to access certain court data, which will greatly enhance our ability to understand our system better. The CJC’s Research and Planning Unit is the lead in all data projects and provides analysis and data to MacArthur’s data coordinators at the City University of New York. The Unit is working on a ‘Data Dashboard,’ hosted on the CJC’s website, to allow system partners to quickly access relevant information about crime, arrests, jail population, and court data. The Florida State University College of Criminology and Criminal Justice will be CJC’s partner in researching and tracking data and trends in the local jail population.
- Planning is underway for meaningful discussions and training among judges, prosecutors, defense attorneys and other members of the CJC on implicit bias and procedural justice.
- The MacArthur Foundation has enlisted support from numerous strategic partners to provide technical assistance to the project and to the sites. The County participated in three strategic partner activities including:
  - In June, Mike Edmondson from the State Attorney’s Office participated in a national Association of Prosecuting Attorneys Leadership Institute in Washington, D.C.
  - In November, Assistant Chief Sarah Mooney of West Palm Beach Police Department attended the International Association of Chiefs of Police Cross Site Network Meeting in Alexandria, Virginia.
  - In December, the CJC hosted the National Association of Counties (NACO) in a Peer Exchange for the Safety and Justice Challenge. Eight individuals representing county commissions, judiciary, defense and county attorney’s offices participated in a two-day event learning about the CJC and our approach to the Challenge Project.

## CORE PLANNING TEAM

**Jeffrey Colbath**  
Chief Judge

**Dave Aronberg**  
State Attorney

**Carey Haughwout**  
Public Defender

**Ric Bradshaw**  
PBC Sheriff

**Rosalyn Baker**  
Circuit Administrator  
Florida Dept. of Corrections

**Michael Gauger**  
Chief Deputy, PBC Sheriff’s Office

**Major Alfonso Starling**  
PBC Sheriff’s Office

**Bryan Kummerlan**  
West Palm Beach Police Chief

**Daniel Gibson**  
Chief Program Officer  
The Lord’s Place

**Mike Edmondson**  
Executive Assistant to  
the State Attorney

**Jennifer Loyless**  
Program Coordinator  
Public Defender’s Office

**Michelle Spangenberg**  
Director of Case Management  
Court Administration

**Nicole Bishop**  
Director, Justice Services Division  
PBC Department of Public Safety

**Jenise Link**  
Manager, Court Services  
Justice Services Division  
PBC Department of Public Safety

**Federico Forero**  
Office Manager  
Professional Probation Services, Inc.





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Mayor

**HAL R. VALECHE**  
Vice Mayor

**PAULETTE BURDICK**

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**MELISSA MCKINLAY**

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**LEE WARING**  
Chairman

**GERALD RICHMAN**  
Vice Chairman

**ROSALYN BAKER**  
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Treasurer

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